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BEALE AIR FORCE BASE

Recommendation: Instead of sending the 323rd Flying Training Wing (FTW) and Undergraduate Navigator Training (UNT) to Beale AFB, California, as recommended by the 1988 Base Closure Commission as part of the closure of Mather AFB, California, realign these activities to Randolph AFB, Texas.

Justification: The Air Force has identified six Strategic Air Command bases for closure under the Defense Base Closure and Realignment Act of 1990. Beale AFB was identified as a location for realigning force structure from these closing bases. The excess capacity identified by the 1988 Commission at Beale can better be utilized by operational strategic force structure instead of navigator training. Also, based on the DoD Force Structure Plan, the requirements for Undergraduate Navigator Training have reduced substantially from the level projected at the time of the 1988 Commission. As a result, Randolph AFB has the capacity to absorb the 323rd FTW at reduced cost while maintaining a quality training environment. The MILCON avoidance totals approximately \$31.5M.

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Impacts on realignments recommended by 1988 Base Closure Commission

Bases identified by the 1988 Base Closure Commission as realignment receivers were evaluated by mission category along with all other bases in the United States. As part of this review, the 1988 Commission's realignment recommendations were evaluated against recent force structure reductions as well as opportunities to operate more efficiently and effectively. The Air Force recommended changes result from analysis of the changing world order, other base closures, the threat and force structure plan, and budgetary reality. The Air Force continues to support the closure of the five bases recommended by the 1988 Commission.

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GOODFELLOW AIR FORCE BASE

Recommendation: As part of the closure of Chanute AFB, Illinois, realign the fuels training to Sheppard AFB, Texas, and realign the technical training fire course to Goodfellow unless a satisfactory and cost effective contract can be arranged. The 1988 Base Closure Commission recommended that both of these courses be realigned to Goodfellow AFB, Texas.

Justification: The Air Force would like the opportunity to explore more cost effective ways to conduct fire training. However, realignment to Goodfellow AFB would proceed if a satisfactory and cost effective alternative cannot be arranged.

Based upon the DoD Force Structure Plan and the base structure review, the Air Force identified excess dormitory/dining hall capacity at Sheppard AFB that can accommodate the fuels training courses. Moving fuels training to Sheppard AFB, taking advantage of excess facilities, will result in MILCON cost avoidance of approximately \$2.6M.

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MARCH AIR FORCE BASE

Recommendation: As a part of the closure of Norton AFB, California, realign 45 Headquarters Air Force Audit Agency (AFAA) manpower authorizations (out of 184 total positions) to the National Capital Region (NCR). The remaining 139 HQ AFAA positions remain at March AFB, as recommended by the Commission. The 1988 Base Closure Commission recommended that the AFAA realign to March AFB, California.

Justification: On February 4, 1991, a restructuring of HQ USAF was announced. In that restructuring, the Auditor General position, along with six other AFAA positions were transferred to the manpower rolls of the Air Force Secretariat. This action formally recognized that the Auditor General would be both a member of the Secretariat and the manager of the AFAA. It is imperative that, in his dual role, the Auditor General have sufficient staff in the NCR to establish Air Force policy and direct AFAA operations.

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MOUNTAIN HOME AIR FORCE BASE

Recommendation: As a part of the closure of George AFB, California, realign some F-4Gs to the Idaho and Nevada Air National Guard squadrons at Boise and Reno respectively; inactivate the 35th TTW; keep the 41st ECS (EC-130H aircraft) in place at Davis-Monthan AFB; realign Mountain Home AFB EF-111 aircraft to Cannon AFB, New Mexico; and establish a composite wing at Mountain Home AFB. The 1988 Base Closure Commission recommended that the 35th Tactical Training Wing (TTW) and the 37th Tactical Fighter Wing (TFW) (F-4E/G aircraft) realign to Mountain Home AFB, Idaho. These aircraft were to be consolidated with the Mountain Home AFB's EF-111 electronic warfare aircraft. To accommodate the move of the F-4E/Gs into Mountain Home AFB, the Commission recommended realigning part of the 366th Tactical Fighter Wing (F-111E and F-111A aircraft) from Mountain Home AFB to Cannon AFB, New Mexico. Additionally, the Commission recommended realigning the 27th Tactical Air Support Squadron (OV-10 aircraft) to Davis-Monthan AFB, Arizona where other OV-10 aircraft were already located. To accommodate the additional OV-10 aircraft at Davis-Monthan AFB, the 41st Electronic Combat Squadron (ECS) (EC-130H aircraft) would realign from Davis-Monthan AFB to Bergstrom AFB, Texas.

Justification: The force structure upon which the 1988 Base Closure Commission based its realignment recommendations is significantly different than the current and projected force structure in the DoD Force Structure Plan. The Air Force, in its FY92 budget, programmed for the retirement of all F-4E/G aircraft assigned to George AFB. However, as a result of Operation Desert Storm, the Air Force has validated an operational requirement to maintain some total force F-4G capability into the future. The Reno and Boise units present a cost effective solution since they currently fly the RF-4 and are well located to support Red Flag operations and the Mountain Home AFB composite wing. This is an interim realignment to the Air Reserve Component pending the development of a modernized capability which will result in the subsequent retirement of the F-4G aircraft. The George AFB OV-10s have retired, therefore eliminating the need to realign the 41st ECS. Additionally, Bergstrom AFB is now recommended for closure. Realigning Mountain Home AFB EF-111s to Cannon AFB will collocate all CONUS based F-111 type aircraft at a single base, enhancing logistics support. These actions created capacity at Mountain Home AFB to support a new composite wing equipped with a variety of fighter, tanker, and potentially, bomber aircraft realigning from other bases. The MILCON avoidance is approximately \$10.6M.

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MATHER AIR FORCE BASE

Recommendation: As part of the closure of Mather AFB, California, realign the 940th Air Refueling Group (ARG) (Air Force Reserve) to McClellan AFB, California, and leave the 323rd FTW Hospital open as an annex to McClellan AFB. The 1988 Base Closure Commission recommended realignment of the 940th ARG (AFRES) to McClellan AFB if local authorities did not elect to operate the Mather facility as an airport.

Justification: During the Air Force review of the DoD Force Structure Plan and its base structure, sufficient capacity at McClellan AFB, which is only 10 miles from Mather AFB, was identified to support the 940th Air Refueling Group (AFRES). This move to McClellan AFB will enhance operational capability because of the active duty infrastructure to support the unit and will save annual base operating costs of \$9M. In addition, the move could enhance the viable reuse of Mather AFB by the local community since this refueling unit occupies the primary flightline space at the air base. Also, the Sacramento community has not, to date, committed to the reuse of Mather AFB as a civil airport. Finally, the Commission did not specifically address where, or if, the 323rd FTW hospital would realign. The Air Force implementation plan associated with the 1988 Base Closure Commission closes the hospital at Mather and converts a clinic to a hospital at McClellan AFB at a cost of approximately \$34M. After review, it is appropriate to keep this forty-five bed hospital at Mather AFB open as an annex to McClellan AFB. This will save construction costs of expanding the existing medical facility at McClellan AFB and be responsive to all medical requirements in the Sacramento area. The MILCON avoidance is approximately \$9.5M.

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REALIGNMENTS IMPACTING THE RECOMMENDATIONS OF 1988 COMMISSION

SPECIFIC ACTIONS/IMPLEMENTATION PLAN (CHANGES TO 1988 COMMISSION RECOMMENDATIONS)

- **BEALE AFB, CALIFORNIA**
 - 323rd Flying Training Wing Realign to Randolph AFB, Texas

- **CANNON AFB, NEW MEXICO**
 - 390th Electronic Control Squadron Realign from Mt Home AFB, Idaho

- DAVIS-MONTHAN AFB, ARIZONA**
 - 41st Electronic Control Squadron Remain at Davis-Monthan AFB, Arizona

- GOODFELLOW AFB, TEXAS**
 - Fire Training TBD
 - Fuels Training Realign to Sheppard AFB, Texas

- **MARCH AFB, CALIFORNIA**
 - AA 45 positions to NCR

- MCCLELLAN AFB, CALIFORNIA**
 - 940th Air Refueling Group (AFRES) Realign to McClellan AFB, California
 - 323rd Flying Training Wing Hospital Annexed to McClellan AFB, California

- MOUNTAIN HOME AFB, IDAHO**
 - 35th Tactical Fighter Wing Inactivates
 - 390th Electronic Control Squadron Realign to Cannon AFB, New Mexico
 - Composite Wing Activates

- RANDOLPH AFB, TEXAS**
 - 323rd Flying Training Wing Realign from Beale AFB, California

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