



EXECUTIVE SUMMARY

On November 5, 1990, President George Bush signed Public Law 101-510, which established the Defense Base Closure and Realignment Commission "to provide a fair process that will result in the timely closure and realignment of military installations inside the United States." Public Law 101-510 (Title XXIX, as amended) required the Secretary of Defense to submit a list of proposed military base closures and realignments to the Commission by March 15, 1993 (see Appendix A). The statute also required the Secretary of Defense to base all recommendations on a force-structure plan submitted to Congress with the Department's FY 1994 budget request and on selection criteria developed by the Secretary of Defense and approved by Congress.

Upon the Commission's receipt of the Secretary of Defense's recommendations, PL 101-510 required the Commission to hold public hearings to discuss the recommendations before it made any findings. To change any of the Secretary's recommendations, the law required the Commission to find substantial deviation from the Secretary's force-structure plan and the final criteria approved by Congress.

The Commission's process was a model of open government. Its recommendations resulted from an independent review of the Secretary of Defense's recommendations, absent political or partisan influence. As part of its review and analysis process, the Commission solicited information from a wide variety of sources. Most important, communities were given a seat at the table. The Commission held investigative hearings, conducted over 125 fact-finding visits to activities at each major candidate installation, held 17 regional hearings nationwide to hear from affected communities, listened to hundreds of Members of Congress and responded to the hundreds of thousands of letters from concerned citizens from across the country. The Commission staff members maintained an active and ongoing dialogue with communities,

and met throughout the process with community representatives at the Commission offices, during base visits, and during regional hearings.

The Commission also held seven investigative hearings in Washington, DC, to question Military Department representatives directly responsible for the Secretary's recommendations. Several defense and base closure experts within the federal government, private sector, and academia provided an independent assessment of the base-closure process and the potential impacts of the Secretary of Defense's recommendations. All of the Commission's hearings and deliberations were held in public. Most were broadcast on national television (see Appendices F and G).

Based on the Commission's review and analysis, alternatives and additions to the Secretary's list were considered and voted upon. On March 29, 1993, and on May 21, 1993, the Commission voted to add a total of 73 installations for further consideration as alternatives and additions to the 165 bases recommended for closure or realignment by the Secretary of Defense (see Appendix E).

Communities that contributed to our country's national security by hosting a military facility for many years should rest assured their pleas were heard, and did not go unnoticed. The Commission would also like to reassure communities there can be life after a base is closed. However, economic recovery is in large part dependent upon a concerted community effort to look towards the future. The same dedicated effort expended by communities over the last several months to save their bases should be redirected towards building and implementing a reuse plan that will revitalize the community and the economy.

The Department of Defense Office of Economic Adjustment (OEA) was established to help communities affected by base closures, as well as other defense program changes. The OEA's principal objective is to help the communities

affected by base closures to maintain or restore economic stability. According to an OEA survey, approximately 158,000 new jobs were created between 1961 and 1992 to replace nearly 93,000 jobs lost as a result of base closures. The OEA has also been working with 47 communities located near bases recommended for closure by the 1988 and 1991 Commissions, and has provided \$20 million in grants to help communities develop reuse plans.

The commissioners selected for the 1993 Defense Base Closure and Realignment Commission have diverse backgrounds in public service, business, and the military (see Appendix H). In accordance with the base-closure statute, four commissioners were nominated in consultation with the Speaker of the U.S. House of Representatives and the U.S. Senate Majority Leader, and two commissioners with the advice of the House and Senate Minority Leaders. The remaining two nominations were made independently by the President, who also designated one of the eight commissioners to serve as the Chairman.

The Commission staff included experts detailed from several government agencies, including the Department of Commerce, the Environmental Protection Agency, the Federal Aviation Administration, the General Accounting Office, the General Services Administration as well as the Department of Defense (see Appendix I). Nine professional staff members were detailed by the General Accounting Office (GAO) to serve full-time on the Commission's Review and Analysis staff. All detailees fully participated in all phases of the review and analysis effort; they verified data, visited candidate bases, participated in local hearings, and testified before the Commission at its public hearings.

Based on the Commission's review-and-analysis and deliberative processes, the Commission recommends to the President 130 bases be closed and 45 bases be realigned. These actions will result in FY 1994-99 net savings of approximately \$3.8 billion after one-time costs of approximately \$7.43 billion. The savings from these actions will total approximately \$2.33 billion annually. The following list summarizes the closure and realignment recommendations of the 1993 Commission:

DEPARTMENT OF THE ARMY

Initial Entry Training/Branch School

(O) Fort McClellan, AL (major)

Commodity Oriented

(R) Fort Monmouth, NJ (major)

(C) Vint Hill Farms, VA (major)

Depots

(R) Anniston Army Depot, AL (minor)

(O) Letterkenny Army Depot, PA (major)

(R) Red River Army Depot, TX (major)

(R) Tooele Army Depot, UT (major)

Command/Control

(R) Fort Belvoir, VA (major)

Professional Schools

(R) Presidio of Monterey Annex, CA (major)

Changes to Previously Approved BRAC 88/91 Recommendations

(R) Letterkenny Army Depot, PA (Systems Integration Management Activity - East remains at Letterkenny Army Depot, PA vice Rock Island, IL) (major)

(R) Presidio of San Francisco, CA (6th Army remains at the Presidio of San Francisco instead of moving to Fort Carson, CO) (major)

(R) Rock Island Arsenal, IL (AMCCOM remains at Rock Island, IL instead of moving to Redstone Arsenal, AL) (major)

(R) Pueblo Army Depot, CO (Redirects supply mission from Defense Distribution Depot Tooele, UT, to new location within the Defense Distribution Depot System.) (minor)

DEPARTMENT OF THE NAVY

Shipyards

(C) Charleston Naval Shipyard, SC (major)

(C) Mare Island Naval Shipyard, Vallejo, CA (major)

Operational Air Stations

- (C) Marine Corps Air Station El Toro, CA (major)
- (C) Naval Air Station Barbers Point, HI (major)
- (C) Naval Air Station Cecil Field, FL (major)
- (C) Naval Air Station Agana, GU (major)
- (C) Naval Air Facility Midway Island (minor)

Training Air Stations

- (R) Naval Air Station Memphis, TN (major)
- (O) Naval Air Station Meridian, MS (major)

Reserve Air Stations

- (C) Naval Air Facility Detroit, MI (major)
- (C) Naval Air Facility Martinsburg, WV (minor)
- (C) Naval Air Station Dallas, TX (major)
- (C) Naval Air Station Glenview, IL (major)
- (O) Naval Air Station South Weymouth, MA (major)
- (R) Joint Armed Forces Aviation Facility Johnstown, PA (minor)

Naval Bases

- (R) Naval Education and Training Center, Newport, RI (major)
- (C) Naval Station Charleston, SC (major)
- (C) Naval Station Mobile, AL (major)
- (C) Naval Station Staten Island, NY (major)
- (O) Naval Submarine Base, New London, CT (major)
- (C) Naval Air Station Alameda, CA (major)
- (C) Naval Station Treasure Island, San Francisco, CA (major)

Training Centers

- (C) Naval Training Center Orlando, FL (major)
- (C) Naval Training Center San Diego, CA (major)

Inventory Control

- (O) Aviation Supply Office, Philadelphia, PA (major)

Depots

- (C) Naval Aviation Depot Alameda, CA (major)
- (C) Naval Aviation Depot Norfolk, VA (major)
- (C) Naval Aviation Depot Pensacola, FL (major)

Naval Weapons Stations

- (R) Naval Weapons Station Seal Beach, CA (minor)

Technical Centers (SPAWAR)

- (C) Naval Air Warfare Center–Aircraft Division, Trenton, NJ (major)
- (O) Naval Air Technical Services Facility, Philadelphia, PA (minor)
- (C) Naval Civil Engineering Laboratory, Port Hueneme, CA (major)
- (R) Naval Electronic Systems Engineering Center, St. Inigoes, MD (minor)
- (C) Naval Electronic Security Systems Engineering Center, Washington, DC (major)
- (O) Naval Electronic Security Systems Engineering Center, Charleston, SC (major)
- (C) Navy Radio Transmission Facility, Annapolis, MD (minor)
- (C) Navy Radio Transmission Facility, Driver, VA (minor)
- (C) Naval Electronic Systems Engineering Center, Portsmouth, VA (major)

Technical Centers (NAVSEA)

- (R) Naval Surface Warfare Center–Dahlgren, White Oak Detachment, White Oak, MD (major)
- (O) Naval Surface Warfare Center–Carderock, Annapolis Detachment, Annapolis, MD (major)
- (R) Naval Surface Warfare Center–Port Hueneme, Virginia Beach Detachment, Virginia Beach, VA (major)
- (R) Naval Undersea Warfare Center–Norfolk Detachment, Norfolk, VA (major)
- (C) Planning, Estimating, Repair and Alterations (CV), Bremerton, WA (minor)

- (C) Planning, Estimating, Repair and Alterations (Surface) Atlantic, Norfolk, VA (minor)
- (C) Planning, Estimating, Repair and Alterations (Surface) Atlantic (HQ), Philadelphia, PA (minor)
- (C) Planning, Estimating, Repair and Alterations (Surface) Pacific, San Francisco, CA (minor)
- (C) Sea Automated Data Systems Activity, Indian Head, MD (minor)
- (C) Submarine Maintenance, Engineering, Planning, and Procurement, Portsmouth, NH (minor)

Supply Centers

- (O) Naval Supply Center Charleston, SC (major)
- (O) Naval Supply Center Oakland, CA (major)
- (C) Naval Supply Center Pensacola, FL (major)

Marine Corps Logistics Base

- (R) Marine Corps Logistics Base Barstow, CA (minor)

National Capital Region (NCR) Activities

- (R) Bureau of Navy Personnel, Arlington, VA (Including the Office of Military Manpower Management, Arlington, VA) (major)
- (R) Naval Air Systems Command, Arlington, VA (major)
- (R) Naval Facilities Engineering Command, Alexandria, VA (major)
- (R) Naval Recruiting Command, Arlington, VA (major)
- (R) Naval Sea Systems Command, Arlington, VA (major)
- (R) Naval Supply Systems Command, Arlington, VA (Including Defense Printing Office, Alexandria, VA and Food Systems Office, Arlington, VA) (major)
- (R) Security Group Command, Security Group Station, and Security Group Detachment, Potomac, Washington, D.C. (major)
- (R) Tactical Support Office, Arlington, VA (minor)

Other Bases

- (O) 1st Marine Corps District, Garden City, NY (minor)
- (C) Department of Defense Family Housing Office, Niagara Falls, NY (minor)
- (C) Naval Facilities Engineering Command, Western Engineering Field Division, San Bruno, CA (minor)
- (C) Public Works Center San Francisco, CA (major)

Reserve Activities

NAVAL RESERVE CENTERS AT:

- (C) Gadsden, AL (minor)
- (C) Montgomery, AL (minor)
- (C) Fayetteville, AR (minor)
- (C) Fort Smith, AR (minor)
- (C) Pacific Grove, CA (minor)
- (C) Macon, GA (minor)
- (C) Terre Haute, IN (minor)
- (C) Hutchinson, KS (minor)
- (C) Monroe, LA (minor)
- (C) New Bedford, MA (minor)

NAVAL RESERVE CENTERS AT:

- (C) Pittsfield, MA (minor)
- (C) Joplin, MO (minor)
- (C) St. Joseph, MO (minor)
- (C) Great Falls, MT (minor)
- (C) Missoula, MT (minor)
- (C) Atlantic City, NJ (minor)
- (C) Perth Amboy, NJ (minor)
- (C) Jamestown, NY (minor)
- (C) Poughkeepsie, NY (minor)
- (C) Altoona, PA (minor)
- (C) Kingsport, TN (minor)
- (C) Memphis, TN (minor)
- (C) Ogden, UT (minor)
- (C) Staunton, VA (minor)
- (C) Parkersburg, WV (minor)
- (C) Chicopee, MA (minor)
- (C) Quincy, MA (minor)

NAVAL RESERVE FACILITIES AT:

- (C) Alexandria, LA (minor)
- (C) Midland, TX (minor)

**NAVY/MARINE CORPS
RESERVE CENTERS AT:**

- (C) Fort Wayne, IN (minor)
- (C) Lawrence, MA (minor)
- (O) Billings, MT (minor)
- (C) Abilene, TX (minor)

READINESS COMMAND REGIONS AT:

- (C) Olathe, KN (Region 18) (minor)
- (C) Scotia, NY (Region 2) (minor)
- (C) Ravenna, OH (Region 5) (minor)

HOSPITALS

- (O) Naval Hospital Charleston, SC (major)
- (C) Naval Hospital Oakland, CA (major)
- (C) Naval Hospital Orlando, FL (major)

**CHANGES TO PREVIOUSLY APPROVED
BRAC 88/91 RECOMMENDATIONS**

- (R) Hunters Point Annex to Naval Station Treasure Island, CA (Retain no facilities, dispose vice outlease all property) (minor)
- (R) Marine Corps Air Station Tustin, CA (Substitute Naval Air Station Miramar for Marine Corps Air Station 29 Palms as one receiver of Marine Corps Air Station Tustin's assets) (major)
- (R) Naval Electronics Systems Engineering Center, San Diego, CA (Consolidate with Naval Electronics Systems Engineering Center, Vallejo, CA, into available Air Force space vice new construction) (major)
- (R) Naval Mine Warfare Engineering Activity, Yorktown, VA (Realign to Panama City, FL vice Dam Neck, VA) (minor)
- (R) Naval Weapons Evaluation Facility, Albuquerque, NM (Retain as a tenant of the Air Force) (minor)

**DEPARTMENT OF THE
AIR FORCE*****Large Aircraft***

- (R) Griffiss Air Force Base, NY (major)
- (C) K.I. Sawyer Air Force Base, MI (major)
- (R) March Air Force Base, CA (major)
- (C) Plattsburgh Air Force Base, NY (major)
- (O) McGuire Air Force Base, NJ (major)

Small Aircraft

- (R) Homestead Air Force Base, FL (major)

Air Force Reserve

- (C) O'Hare International Airport Air Force Reserve Station, Chicago, IL (major)

Other Air Force

- (C) Gentile Air Force Station, OH (minor)

Air Force Depot

- (C) Newark Air Force Base, OH (major)
- (R) Ogden Air Force Logistics Center, Hill Air Force Base, UT (minor)

***Changes to Previously Approved BRAC
88/91 Recommendations***

- (O) Bergstrom Air Force Base, TX (Requested redirect rejected) (minor)
- (R) Carswell Air Force Base, TX (Fabrication function of the 436th Training Squadron redirected from Dyess AFB to Luke AFB, maintenance training function redirected from Dyess AFB to Hill AFB) (minor)
- (R) Castle Air Force Base, CA (B-52 Combat Crew Training redirected from Fairchild AFB to Barksdale AFB and KC-135 Combat Crew Training from Fairchild AFB to Altus AFB) (major)
- (R) Chanute Air Force Base, IL (Metals Technology and Aircraft Structural Maintenance training courses from Chanute AFB to Sheppard AFB redirected to NAS Memphis) (minor)

- (R) MacDill Air Force Base, Florida (Airfield to be operated by the Department of Commerce or another federal agency. Joint Communications Support Element stays at MacDill vice relocating to Charleston AFB.) (minor)
- (R) Mather Air Force Base, CA (940th Air Refueling Group redirected from McClellan AFB to Beale AFB) (minor)
- (R) Rickenbacker Air National Guard Base, OH (Retain 121st Air Refueling Wing and the 160th Air Refueling Group in a cantonment area at Rickenbacker AGB instead of Wright-Patterson AFB. Rickenbacker AGB does not close.) (major)

Defense Logistics Agency

Inventory Control Points

- (C) Defense Electronics Supply Center, Dayton, OH (major)
- (O) Defense Industrial Supply Center, Philadelphia, PA (major)
- (C) Defense Personnel Support Center, Philadelphia, PA (major)

Regional Headquarters

- (R) Defense Contract Management District Midatlantic, Philadelphia, PA (minor)
- (R) Defense Contract Management District Northcentral, Chicago, IL (minor)
- (R) Defense Contract Management District West, El Segundo, CA (minor)

Defense Distribution Depots

- (C) Defense Distribution Depot Oakland, CA (minor)
- (C) Defense Distribution Depot Pensacola, FL (minor)
- (O) Defense Distribution Depot Letterkenny, PA (minor)
- (C) Defense Distribution Depot Charleston, SC (minor)
- (C) Defense Distribution Depot Tooele, UT (minor)

Service/Support Activities

- (O) Defense Logistics Support Center, Battle Creek, MI (major)
- (O) Defense Reutilization and Marketing Service, Battle Creek, MI (major)
- (C) Defense Logistics Agency Clothing Factory, Philadelphia, PA (major)

Data Center Consolidation

Navy Data Processing Centers

- (C) Aviation Supply Office, Philadelphia, PA (minor)
- (C) Bureau of Naval Personnel, Washington, DC (minor)
- (C) Enlisted Personnel Management Center, New Orleans, LA (minor)
- (C) Facilities Systems Office, Port Hueneme, CA (minor)
- (C) Fleet Industrial Support Center, San Diego, CA (minor)
- (C) Naval Air Station Brunswick, ME (minor)
- (C) Naval Air Station Key West, FL (minor)
- (C) Naval Air Station Mayport, FL (minor)
- (C) Naval Air Station Oceana, VA (minor)
- (C) Naval Air Station Whidbey Island, WA (minor)
- (C) Naval Air Warfare Center, Aircraft Division, Patuxent River, MD (minor)
- (C) Naval Air Warfare Center, Weapons Division, China Lake, CA (minor)
- (C) Naval Air Warfare Center, Weapons Division, Point Mugu, CA (minor)
- (C) Naval Command Control & Ocean Surveillance Center, San Diego, CA (minor)
- (C) Naval Computer & Telecommunications Area Master Station, Atlantic, Norfolk, VA (minor)
- (C) Naval Computer & Telecommunications Area Master Station, EASTPAC, Pearl Harbor, HI (minor)
- (O) Naval Computer & Telecommunications Station, San Diego, CA (minor)

- (C) Naval Computer & Telecommunications Station, Washington, DC (minor)
- (C) Naval Computer & Telecommunications Station, New Orleans, LA (minor)
- (C) Naval Computer & Telecommunications Station, Pensacola, FL (minor)
- (C) Navy Regional Data Automation Center, San Francisco, CA (minor)
- (C) Naval Supply Center, Charleston, SC (minor)
- (C) Naval Supply Center, Norfolk, VA (minor)
- (C) Naval Supply Center, Pearl Harbor, HI (minor)

Navy Data Processing Centers

- (C) Naval Supply Center, Puget Sound, WA (minor)
- (C) Navy Data Automation Facility, Corpus Christi, TX (minor)
- (C) Navy Recruiting Command, Arlington, VA (minor)
- (C) Trident Refit Facility, Bangor, WA (minor)
- (C) Trident Refit Facility, Kings Bay, GA (minor)

Marine Corps Data Processing Centers

- (C) Marine Corps Air Station Cherry Point, NC (minor)
- (C) Marine Corps Air Station El Toro, CA (minor)
- (C) Regional Automated Services Center, Camp Lejeune, NC (minor)
- (C) Regional Automated Services Center, Camp Pendleton, CA (minor)

Air Force Data Processing Centers

- (C) Air Force Military Personnel Center, Randolph AFB, TX (minor)
- (C) Computer Service Center, San Antonio, TX (minor)
- (C) 7th Communications Group, Pentagon, Arlington, VA (minor)
- (O) Regional Processing Center, McClellan AFB, CA (minor)

Defense Logistics Agency Data Processing Centers

- (C) Information Processing Center, Battle Creek, MI (minor)
- (C) Information Processing Center, Ogden, UT (minor)
- (C) Information Processing Center, Philadelphia, PA (minor)
- (C) Information Processing Center, Richmond, VA (minor)

Defense Information Systems Agency (DISA) Data Processing Centers

- (C) Defense Information Technology Service Organization, Columbus Annex Dayton, OH (minor)
- (C) Defense Information Technology Service Organization, Indianapolis Information Processing Center, IN (minor)
- (C) Defense Information Technology Service Organization, Kansas City Information Processing Center, MO (minor)
- (C) Defense Information Technology Services Organization, Cleveland, OH (minor)

LEGEND

- (C) = Installation recommended for closure
- (R) = Installation recommended for realignment
- (O) = Installation recommended to remain open